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9 APR 1975

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MEMORANDUM FOR: AD/DCI/IC

SUBJECT : Security Review of Annexes to Murphy
Commission Report

X1 1. Per your request, the annexes to the Murphy Commission Report were reviewed with appropriate authorities for security including the Chairman, COMIREX, the Executive Secretary, SIGINT Committee, the Security Advisor to the Director, NRO, and the Chief, [REDACTED], DDO/CIA.

2. Based on present policy contained in the November 1973 Presidential decision that "the fact that the United States Government conducts a photographic satellite reconnaissance program for foreign intelligence collection be classified SECRET," it was felt advisable to technically sanitize the texts of a number of references to "satellite photography." In most cases the sanitization consists of substituting such terms as "reconnaissance photograph," "overhead" or "technical" for the term "satellite." If these substitutions are acceptable to the Commission, the unclassified texts will be technically correct from a security classification point of view with little change in meaning for the average reader.

X1 3. [REDACTED] annex on "Issues on Intelligence Resources Management" discusses the management arrangements which apply to the satellite programs. The discussions include descriptions (without specifics) of the NRP ExCom arrangements and the joint DDO/CIA program sponsorship and management. While technically unclassified the discussion is the most extensive and direct that has appeared at the unclassified level in an official document. [REDACTED] writing as the TALENT Control Officer, CIA, expresses the opinion that this issue presents a more direct security problem and feels it will invite additional probing and add to the NRO's problems of maintaining

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security discipline. The Security Advisor to the Director, NRO, shares this opinion. He feels that if the "fact of" the reconnaissance program is SECRET, then discussions of its management authorities should also be classified SECRET. Further, he mentioned that the Secretary of Defense in recent discussions with [] said that no more material or information about the satellite program should be released. Accordingly, substitute language or deletions of this material are proposed.

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4. R. J. Smith's annex on "Intelligence Support for Foreign Policy in the Future" contains reference to future "real time displays of pictures taken by satellite cameras..." which should be deleted and this is recommended in the report of review. Substitute language for his references to satellite photography is also proposed.

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5. [] as the Executive Secretary of the SIGINT Committee, reviewed [] annex titled "Intelligence and Policymaking in an Institutional Context." He recommends two deletions based upon concern with mention of cryptanalysis and traffic analysis in the text. The proposed deletions do not significantly detract from the context and may be acceptable to the Commission.

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6. The Chief, [] DDO/CIA, reviewed [] annex, "Clandestine Operations." He noted nothing of security concern in the text.

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7. We note that page iii was missing in the summary of [] study, "Intelligence Functions."

8. The report of the security review has been prepared for transmittal as an attachment to a letter from you to Mr. Francis O. Wilcox who requested the review on 25 March 1975. The letter and report are attached.

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Attachments

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#1 - AD/DCI/IC

#2 - IC Reg

#3 - SECDEF

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DRAFT
9 April 1975

Mr. Francis O. Wilcox
Executive Director
Commission on the Organization of the
Government for the Conduct of Foreign
Policy
2025 M Street, N. W.
Washington, D. C. 20506

Dear Fran:

In response to your request of 25 March 1975 for a security review of eight analytical papers on intelligence planned as annexes to the Commission report, I attach a report derived from reviews by appropriate authorities for security.

Whenever suggestions for deletions are made we have proposed substitute language where possible.

The reviewers felt it advisable to sanitize the texts of a number of references to "satellite photography" which still remains technically classified by Presidential instruction. In most cases the text can be sanitized by substituting other terms as we have proposed. If this is done the texts will be correct from a security classification point of view and there will be little change in meaning for the average reader.

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In a few instances the text does not lend itself to substitution of terminology and only deletions are proposed. The proposed deletions do not significantly detract from the context and we request that they be made.

It was noted that page iii of the summary of [] study, "Intelligence Functions," was not included in the material you asked us to review.

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I appreciate the opportunity for the security review and trust that the proposed deletions and substitute language are acceptable.

Sincerely,

/draft/

[]

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Attachment

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ATTACHMENT

SUBJECT: Security Review of Annexes Prepared for the Commission
on the Organization of the Government for the Conduct of
Foreign Policy

1. Based on present policy classifying as SECRET the fact
that the US conducts a photographic satellite reconnaissance program,
the following changes are proposed.

(a) Issues on Intelligence Resource Management by []
[] November 1974

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page i, line 7: change term "satellite" to read "technical reconnaissance".

page 2, line 9: change "satellite photography" to read "reconnaissance
photography".

page 3, last line: change "satellite photography" to read "reconnaissance
photography".

page 4, lines 9, 13 and 14: change term "satellite" to read "reconnaissance".

page 9, 4th line from bottom: change "satellite" to read "technical
reconnaissance".

page 15, 3rd line from bottom: change term "satellite" to read
"reconnaissance".

page 16, line 5/6: change "satellite or reconnaissance" to read
"technical reconnaissance".

page 16, lines 9 through 11: delete sentence "This program is jointly
supervised by a two-man committee composed of the Assistant
Secretary for Intelligence and the DCI."

page 21, 4th line from bottom: change "satellite" to read "technical
reconnaissance".

page 39, 4th line from bottom: change "satellite" to read "reconnaissance".

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page 39, line 21: delete "... just as the satellite program is today with its Executive Committee composed of a representative from DoD and the DCI..."

page 40, lines 6 and 18: change "satellite" to read "technical reconnaissance"

page 40, line 12: change "of the satellite program" to read "of the present technical reconnaissance program".

page 48, line 9: change "Is there any practical way other than to extend the joint DoD-DCI management plan for the satellite program to other DoD technical collection programs" to read "Is there any practical way other than a joint DoD-DCI management plan for DoD technical collection programs?"

page 48, line 11: change "satellite" to read "technical reconnaissance".

page 54, line 6: change "satellite" to read "reconnaissance".

page 56, lines 5, 13 and 16: change "satellite" to read "reconnaissance".

(b) Intelligence Support for Foreign Policy in the Future by
Russell Jack Smith, 1 December 1974

page 13, lines 14 and 15: delete "particularly satellite photography".

page 14, lines 3 and 15: change "satellite" to read "reconnaissance".

page 15, lines 8 through 10: change statement "need to use data collected by orbital satellites, both photography and other data collected by a broad spectrum of sensors" to "need to use data collected by a broad spectrum of overhead sensors".

page 15, line 15: change "satellite imagery" to "reconnaissance imagery".

page 26, line 18: delete "from satellites".

page 27, line 1: change "satellite" to "reconnaissance".

page 33, lines 5 and 6: delete "'real time' displays of pictures taken by satellite cameras,"

page 35, last line: change "satellite" to "photographic reconnaissance".

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(c) Intelligence Functions by [] 24 October 1974

page 3, line 5: change "The U-2, reconnaissance satellites..." to read
"The U-2 and other reconnaissance vehicles..."

page 19, lines 10 and 11: delete sentence "This originally was done
largely by airplanes (such as the U-2) but much of it is now
done by satellites."

(d) Intelligence and Policymaking in an Institutional Context by
[] 18 November 1974

page 3, lines 1 and 2: change "photographs taken by satellites" to read
"reconnaissance photographs".

page 14, lines 20 through 25: delete section beginning "While photo-
reconnaissance was performed by aircraft in the past..." (through)
..."the legality of satellite overflights is now widely accepted."

2. Based upon concerns with regard to involvement of sources
and methods in discussion of cryptanalysis and traffic analysis the
following deletions are proposed for Intelligence and Policymaking
in an Institutional Context by [] 18 November 1974.

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page 13, line 13: delete "A rapid increase in communications between
headquarters and a fleet at sea could mean an operation was about
to take place."

page 14, line 1: delete "Interception of these signals -- which can
sometimes be done at a great distance -- can provide important
information on the characteristics of the weapon."

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